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December 15, 2016

VIA ELECTRONIC & US MAIL

Ms. Jennifer LaPoma
ATTN: Lower Passaic River Remedial Project Manager
Emergency and Remedial Response Division
U.S. EPA, Region 2
290 Broadway, 20th Floor
New York, New York 10007

**Re: Monthly Progress Report No. 51 – November 2016
Lower Passaic River Study Area (LPRSA)
River Mile 10.9 Removal Action
CERCLA Docket No. 02-2012-2015**

Dear Ms. LaPoma:

de maximis, inc. is submitting this Monthly Progress Report for the above-captioned project on behalf of the Cooperating Parties Group (CPG) pursuant to the Administrative Settlement Agreement and Order on Consent for Removal Action (Settlement Agreement or AOC). The Progress Report satisfies the reporting requirements of Paragraph 28 of the River Mile (RM) 10.9 Settlement Agreement. The CPG has revised this Progress Report to address the Region's direction in its September 1, 2015 letter.

(a) Actions which have been taken to comply with this Settlement Agreement during the previous month.

Meetings/Conference Calls

- On November 29, EPA Region 2 (Region 2) and CPG and Region 2 and CPG consultants held a conference call to discuss two questions Region 2 had on the draft revised Long-Term Monitoring and Maintenance Plan (LTMMP).

Correspondence

- On November 15, CPG submitted the October 2016 Progress Report to Region 2.
- On November 16, Region 2 and CPG exchanged e-mails regarding scheduling a conference call to discuss Region 2 questions on the draft revised LTMMP.
- On November 21 – 22, Region 2 and CPG confirmed time and date of a November 29 conference call.
- On November 30, Region 2 provided suggested text changes re the draft revised LTMMP comments 43, 48 and 49.

Ms. J. LaPoma
RM 10.9 Removal Action - Progress Report No. 51 – November 2016
December 15, 2016
Page 2 of 5

Work

- CPG completed validation of pore water and co-located surficial sediment sample data.
- CPG initiated preparation of a field summary report for the collection and analysis of pore water and co-located surficial sediment samples.
- CPG continued review of the 2015 RM 10.9 Post-Construction Bathymetry Survey data.
- CPG continued development of responses to Region 2 comments on the draft RM 10.9 Removal Action Final Construction Report.

(b) Results of Sampling and Tests

- PDFs of the lab data packages, data validation reports, and copies of the lab EDD files that were received in October were provided to Region 2 on November 15.
- A Region 2 MEDD submittal of data validated in October 2016 was provided to Region 2 on November 15 as an upload to the EPA SharePoint Site.

(c) Work planned for the next two months with schedules relating to the overall project schedule for design completion and construction

- CPG will complete preparation of a field summary report for the collection and analysis of pore water and co-located surficial sediment samples.
- CPG will respond to Region 2 comments on revised draft Post-Construction Monitoring (PCM) QAPP and LTMMMP
- CPG will complete processing of the 2015 RM 10.9 Post-Construction Bathymetry Survey data and prepare a data report.
- CPG will provide responses to Region 2 comments on the draft River Mile 10.9 Removal Action Final Construction Report to Region 2.

(d) Problems encountered and anticipated problems, actual or anticipated delays, and solutions developed and implemented to address actual or anticipated problems or delays

The CPG has agreed to retain only near-term problems and concerns in the monthly reports moving forward pursuant to the direction in Region 2's September 1 letter; however, previous Progress Reports through July 2015 document in Section (d) significant issues and matters largely the result of actions and decisions by the Region that have significantly delayed and complicated the completion of the RM 10.9 Removal Action. The removal of this previous information does not in any way lessen its impact on the completion of the RM 10.9 Removal Action.

- **Post-Construction Monitoring Plan** - The CPG attempted to install SPME pore water samplers into the RM 10.9 cap after receiving Region 2's conditional approval of the draft PCM QAPP on August 26 -27, 2015. The combination of armor stone, geotechnical

Ms. J. LaPoma

RM 10.9 Removal Action - Progress Report No. 51 – November 2016

December 15, 2016

Page 3 of 5

fabric and accumulated sediment prevented the successful installation of pore water samplers at nine of ten locations identified in the PCM QAPP. CPG provided recommendations to Region 2 for installation of remaining pore water samplers on September 24 which the Region rejected. CPG provided a second set of alternative pore water sampling locations to Region 2 on October 12 based on land-side access to the RM 10.9 cap during lunar low tides. Although two of the three pore water samplers retrieved on October 27 were found to have been damaged during installation through the armor stone and geotextile cap layers, the laboratory was able to attain detection levels substantially lower than originally specified in the draft PCM QAPP. CPG recommended another attempt to install remaining pore water samplers during a December 9 – 11 day-time low tide pending resolution of sampler installation locations. Region 2 provided conditional approval of the draft PCM QAPP on December 8 based on revised installation locations. Installation of pore water samplers at seven (7) of the nine (9) remaining locations was completed. The CPG inquired on January 5, 2016 as to Region 2 approval of the revised draft PCM QAPP submitted on December 4 which was finalized after receipt of Region 2's revised sampling locations. Region 2 responded on January 6 that it was finalizing its review of the revised draft PCM QAPP. Minor comments on the draft PCM QAPP were provided by Region 2 on February 11. The CPG retrieved on March 8 – 10 the pore water samplers installed in December 2015 and found samplers damaged apparently from ice and debris. The CPG notified Region 2 on March 30 that it would not analyze the samples from this event and would attempt another pore water sampler installation later in 2016. In response to Region 2's April 4 correspondence, a re-sampling event of all ten (10) locations was conducted June 3 – 5 utilizing shortened samplers and a boat for access to the two (2) sampling locations with limited accessibility from the shoreline. These samplers were successfully deployed for 75 to 79 days and retrieved August 19 – 22, 2016.

With the agreement of pore water sampling locations, CPG submitted a revised LTMMMP and revised PCM QAPP on April 12. Region 2 provided comments on the revised draft PCM QAPP and revised draft LTMMMP on August 3. CPG submitted a revised draft PCM QAPP to Region 2 on August 17 and submitted a revised draft LTMMMP on September 2. Region 2 and CPG held a conference call on November 29 requested by the Region to discuss two questions on the revised draft LTMMMP. Region 2 provided requested text edits on November 30 that were discussed during the November 29 conference call.

- **Removal Action Final Construction Report** - Response to Region 2's comments on the draft River Mile 10.9 Removal Action Final Construction Report will be delayed pending resolution of the long-term cap sampling/monitoring issues and implementation of a feasible chemical monitoring method. The CPG does take exception and does not agree to the Region's comments directing the CPG to remove text related to implementability and feasibility that were included in the draft report.

Ms. J. LaPoma

RM 10.9 Removal Action - Progress Report No. 51 – November 2016

December 15, 2016

Page 4 of 5

Two significant issues remained unresolved and need to be satisfactorily addressed by the Region:

- **Tierra/Maxus/Occidental (TMO) UAO** - There is still no satisfactory resolution concerning the Tierra/Maxus/Occidental (TMO) participation at RM 10.9. The Region has failed to require the TMO parties to participate in a significant and substantive degree that is commensurate with their obligation. As documented in the CPG's correspondence of July 27, 2012 and September 7, 2012, the offer from TMO was inadequate and provided no meaningful value to the RM 10.9 Removal Action. Subsequent requirements directed by the Region such as a utility survey of the 0.5 acre no dredge zone are inconsistent with TMO's responsibility.
- **RM 10.9 Force Majeure – June 2013** - The CPG strongly disagrees with the Region's July 15, 2013 letter denying the Force Majeure condition outlined in CPG's June 29, 2013 letter. CPG addressed this issue in its July 31, 2013 letter to which the Region has never responded. EPA's rationale for denial was inconsistent with terms and definitions in the RM 10.9 AOC. Both the inoperability of the Bridge Street Bridge due to Hurricane Sandy and the repeated delays in the repaired motors being shipped and reinstalled - were clearly beyond the control of the CPG. Moreover, Hudson and Essex Counties failed to meet their obligations under Federal Regulations to properly maintain and operate their bridges and to provide proper notice of the status of their bridges to US Coast Guard, mariners and the general public. As noted above it is the Counties obligation to ensure that their bridges are operable and ready to open upon notice. Finally, the CPG voluntarily provided funds to the Counties to operate the bridges with no regulatory requirement to do so.

If you have any questions, please contact Rob Law or me at (908) 735-9315.

Very truly yours,

de maximis, inc.



Willard Potter
CPG Project Coordinator

Attachment

cc: Christopher Jimenez, EPA Region 2
Sarah Flanagan, EPA Region 2 Office of Regional Counsel
William Hyatt, CPG Coordinating Counsel

Ms. J. LaPoma

RM 10.9 Removal Action - Progress Report No. 51 – November 2016

December 15, 2016

Page 5 of 5

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